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Issue: June 2016 - Progress in biochar EU law harmonization efforts

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### REFERTIL PARTNERS











Universität Hannover









Biomasa del Guadalquivi

WAGENINGENUR

### **SUMMARY OF** REFERTIL POLICY SUPPORT WORK

When biochar is irrevocable applied to open and complex soil ecological system, there is also a direct interlink to subsurface water systems, therefore only qualified and safe biochar must be applied.

The policy aim is to ensure that the applied biochar quality and safety criteria are fully consistent EU-wide Directives, Regulations MS and law harmonized for long term.

The Fertiliser Regulation (EC No. 2003/2003) is only regulating the mineral fertilizers and in current form is not applicable for biochar products. One of the key objective of the REFERTIL project was to provide a strong policy support for the EU Commission in revision of the Fertiliser Regulation and inclusion of biochar - as safe organic fertiliser and soil additive. In this context, voluntary biochar certificates having no legal effects.

The REFERTIL consortium integrated the biochar applied scientific research, industrial engineering, environmental, legal and economical aspects. All the biochar knowledge experience generated during the REFERTIL project time and past 30+ years has been united. The respective EU directives, regulations and also the relevant MS national legislations have been reviewed.

"ABC" - Animal Bone bioChar



Moreover, the economical sustainability of different types of biochar under market based competitive commercial conditions has been evaluated and developed. Harmonized and standardized analytical measurements have been developed for determination of the physic-chemical properties, potentially toxic element content and organic pollutants in the biochar materials.

Based on applied scientific evidence and proven industrial demonstrated practice; biochar quality and safety criterion system has also been set up is maximizing Potential Toxic Element and Organic Pollutant content for safe application.

Several workshop meetings have been organized with the EU Commission representatives for joint considerations and also wide range of European science and technology groups have been consulted knowledge and experience exchange. Detailed policy support reports has been submitted to the European Commission.





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### The current status of EU Fertiliser Regulation (EC No. 2003/2003)

- The mineral fertilizers have been regulated by the EC 2003/2003 Fertilizers Regulation (EC fertilizers with quality specifications only) while all the other types of agricultural nutrients, including soil improvers and organic fertilizers have been regulated by the Member States since long time. In this context the biochar soil improvers and organic fertilizers quality and maximum contaminant level are already Member State regulated, but that are not identical and not EU harmonized.
- Regulation (EC) No. 2003/2003 aims to ensure the free circulation on the internal market of "EC fertilisers" i.e. those inorganic fertilisers that meet the requirements of the Regulation for their nutrient content, their safety, and the absence of adverse effects on the environment.
- The Fertiliser Regulation does not affect the so-called "national fertilisers" placed on the market of the Member States in accordance with national legislation. Some Member States have very detailed national rules whereas others do not. Producers can choose to market a fertiliser as "EC fertiliser" or as "national fertilisers".
- There are increasing quantities of fertilisers placed on the market in the EU that are not of inorganic origin, but are produced from organic waste streams, or are a combination of both, which are not covered by the current Regulation.

  Other products relevant as inputs for agriculture, such as soil improvers and growing media, are also not within the scope of Fertiliser Regulation.
- The Fertiliser Regulation focuses on the quality of fertilisers with regard to their nutrient content and on providing information to farmers about the nutrient content of fertilisers.

Reference: Proposal for a Regulation of the European Parliament and of the Council relating to fertilisers, liming materials, soil improvers, growing media and plant biostimulants and repealing Regulation (EC) No 2003/2003 http://ec.europa.eu/smart-regulation/impact/planned\_ia/docs/183\_entr\_fertilisers\_en.pdf

# Proposal for regulation of CE marketed fertilising products COM(2016)157 FINAL

The main policy objectives is to contribution to circular economy objectives as

- Increasing resource efficiency and **decreasing import dependency** for raw materials essential to European agriculture, **in particular Phosphorus**.
- Incentivising large scale fertiliser production in EU from domestic organic source or secondary raw materials in line with the circular economy model.
- Leveling playing fields of innovative fertilising products to mined fertilisers.
- Transforming waste/by-products into nutrients for crops.
- Improving the functioning of the internal market for fertilising products.

New definition: **FERTILISING PRODUCT** is a **substance**, **mixture**, **micro-organism or any other material** applied or intended to applied, either on its own or mixed another material, on plants or their rhizosphere for the **purpose of providing plants with nutrient or improving their nutrition efficiency.** 

### Status of the biochar legislation under COM(2016)157 FINAL

- Addition of new CMC (component material category) process and product criteria underway separately for biochar, ash for addition to Annex II.
- STRUBIAS TWG: DG GROW and DG JRC are set up Technical Working Group for the development of possible process and product criteria for struvite, biochar and ash based products for use in Fertilising products.
- Biochar is expected to be listed in Annex II CMC from 2018/2019. This means that biochar can be used as component material in fertilising products from 2018/2019.
- The voluntarily biochar certifications having no any legal, technical effects and validity in the EU.





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### **BIOCHAR AUTHORITY PERMIT - HU CASE STUDY**

# The first biochar permit received in the European Union: year 2009

Biochar is irrevocable applied into open and complex soil ecological system. For this reason manufacturing, placing on the market and application of all types of biochar products in the European Union require mandatory EU/MS Authority permits, same as for all soil improver and other soil products.

The first European biochar national Authority permit has been issued in Hungary in 2009 under protocol number 02.5/67/7/2009 (applicant: Terra Humana Ltd./Edward Someus). This specific biochar product is classified as yield enhancing substance. The permit and test procedure has been executed in the accredited test fields and accredited laboratories of the Government Authority between 2005-2009. The reason for the four years extensive tests was that there has been no any prior Authority reference in Europe for biochar accredited permitting and definition of biochar safety, quality and application conditions. Terra's biochar S&T works since 1980's and biochar pilot operations with wood and straw carbonisation in the 1990's has been informative only to the Authorities, as no accredited biochar tests has been made at that time.

ABC biohar quality and safety parameters in the permit		
Limit value for toxic elements (36/2006 (V.18.) FVM decree, HU)		
As (mg/kg)	10	
Cd (mg/kg)	2	
Co (mg/kg)	50	
Cr (mg/kg)	100	
Cu (mg/kg)	100	
Pb (mg/kg)	100	
Hg (mg/kg)	I	
Se (mg/kg)	5	
Limit value for organic pollutants: PAH19 (mg/kg)	1	
Quality parameters		
Particle size distribution	Below 3.2 mm (100%)	
Dry matter content	>80%	
рН	8	
N and K total	declaration	
Total P (P2O5)	>29 %	
Total Ca	>25	
Germination inhibition assay	No inhibition	
Phytotoxicity	No phytotoxicity	
Agronomic efficiency	Proved	

# Authority upgraded biochar permit in 2015

The original permit, received in 2009, has been comprehensive and detailed re-evaluated by the Authority (National Food Chain Safety Office **Directorate of Plant Protection, Soil Conservation** and Agri-Environment) according to all the new and recent EU regulations after 2010, such as CLP Regulation (EC 1272/2008). The Authority consolidated and harmonized permit meet the past 5 years EU regulation changes and in line with the EU Fertilizer Regulation revision mandatory biochar standardization and law harmonization. This biochar permit is key technical and legal EU case, and is a real technical, legal and market break though for the biochar case. After careful and comprehensive investigations, the competent **Authority** upgraded the biochar permit. An amendment decision, under number 02.4/102-2/2015, has been issued on June 22, 2015. This biochar permit sets the requirements for high quality and safety conditions including minimum nutrient content, maximum level of contaminants and product labeling conditions. This biochar permit is also issued on English language together with and English language official Certification.

The achieved standardization results are based on the past decades of extensive scientific RTD and industrial engineering efforts of Terra Humana Ltd. Under 2002-2015 several large scale biochar specific RTD EU FP programmes has been executed, for which projects Edward Someus has been the coordinator, biochar key S&T designer and original source.

### Extension of the permit to other MS

The EU Fertilizer Regulation revision is rapidly developing towards the mandatory biochar law harmonization on EU level. At the same time and from now on the 02.5/67/7/2009 permit can be extended to other EU Member States based on the EU Mutual Recognition Regulation (according to Reg. EC 764/2008). This means that specific biochar product can be authorized and applied in other EU Member States. Works also under progress on the biochar/pyrolysis oil REACH registration, that is truly challenging for all biochar cases.





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## REFERTIL recommended biochar quality and safety parameters

The biochar EU law harmonization and the Fertilizers Regulation revision are under rapid process under circular economical incentives and COM (2016) 157, for which the REFERTIL project is strong biochar policy support case for the Commission, including extensive accredited biochar analytics in Wessling Laboratories. Mandatory maximum level of contaminants proposed, for which the key quality indicator is the level of PAHs, polyaromatic hydrocarbon priority hazardous substances, for which the REFERTIL has been proposing maximum <6 mg/kg PAH<sub>16</sub> with possibility for Member States to apply improved standards, such as the 1 mg/kg PAH<sub>16</sub> and 1 mg/kg PAH<sub>19</sub> standards already applied in Member States since 2006.

standards already applied in Member States since 2006.		
REFERTIL recommended Biochar parameters (Notice)	ORGANIC P- FERTILISER	SOIL IMPROVER
Potential toxic elements (mg/kg)		
As	10	10
Cd	1.5	1.5
Cr	100	100
Cu	200	200
Pb	120	120
Hg	1	1
Ni	50	50
Zn	600	600
Organic pollutants		
PAH16 (Notice)	6	6
PCB 7	0.2	0.2
PCDD/F (ng/kg I-TEQ)	20	20
Particle size distribution	ABC: I-5mm, 90%	PBC: I-20 mm, 90%
Bulk density	declaration	declaration
Dry matter content	>80%	>60%
рН	6 - 10	6 - 10
Total Organic C	declaration	20%
N and K total	declaration	declaration
Total P (P2O5)	>25%	declaration
Total Ca, Mg	declaration	declaration
Germination inhibition assay	No inhibition	No inhibition
Phytotoxicity	No phytotoxicity	No phytotoxicity
Agronomic efficiency	Should be proved	Should be proved

<u>Notice</u>: all proposed parameters are maximum allowable limits on EU level, which in justified environmental cases may be MS amended to lower limits. PAHs are key performance indicators. In some MS PAH19 one mg/kg is permitted only since long time as maximum limit for soil improver. Biochar producer's extended responsibility and liability for product safety to be applied.

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# Standardization of biochar analytical methods

Biochar is a new product; therefore material specific consideration is needed for all analytical items to determine product quality-safety-performance with internationally accredited methods and standards.

The REFERTIL partner - The Environmental Testing Laboratory of WESSLING - is the first laboratory in Europe who obtained accredited under Wessling-NAT-1status, 1398/2012(2014.10.08), for comprehensive analyses of biochar samples. The accreditation has been developed for the both types of biochar ("PBC" and "ABC") for organic Phosphorus fertiliser, soil improver and growing media applications.

Accreditation of the biochar analytical activities is an important step to support the legal standardization and mandatory permit process of biochar industrial production, application and commercialisation.

### **BIOCHAR** and the REACH

The REACH Regulation (Regulation (EC) No 1907/2006) sets up a system for the Registration, Evaluation, Authorisation and Restriction of Chemicals. Biochar is also subject to REACH registration (under Article 6) for manufacturing, importing, using and/or placing on the market in quantities of 1 ton/year or more. The complex environmental/climate protection challenge and hiah responsibility for biochar manufacturing, importing, supply, use and irrevocable soil applications; provides justified strict EU/MS regulations and legal/technical control on the biochar case. In this context the REACH registration is more than justified in all the biochar cases above 1 t/y capacity, that are chemically amended products with relatively large variability of composition.

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